World Forum 2011

Response to the Great East Japan Earthquake by General Insurance Industry

Montego Bay, Jamaica on October 25-26, 2011

Japan Earthquake Reinsurance Co., Ltd.

History of Earthquake Insurance

1. Difficulties of Making Seismic Risk Insurable

Japan is a country that experiences a large number of natural disasters due to high exposure to hazards such as typhoon, earthquakes and volcanic eruptions. In particular, massive earthquake disasters have occurred very frequently.

Traditionally, it was difficult for an insurance company to provide coverage for damage caused by earthquakes.

The first reason being difficulty in predicting when an earthquake will strike. The second is that a major earthquake can cause tremendous amount of damage. The last is a fear of adverse selection.

Earthquake insurance was the subject of a great deal of research and discussion for many years, to little avail. Despite this, there was considerable public demand for a system of earthquake insurance on dwelling risks* to enable victims of an earthquake who have lost their homes or property to resume their lives.

^{*} Non-life insurance is divided into two groups: insurance in the household risks field taken out by individuals to cover various risks in the home, and insurance in the corporate risks field taken out by companies to cover various company's

risks. The same distinction applies to earthquake insurance. Insurance taken out by individuals is called earthquake insurance on dwelling risks, and the other insurance is called as earthquake insurance for companies.
 The Law concerning Earthquake Insurance targets at earthquake insurance on dwelling risks.

History of Earthquake Insurance

2.Before 1964

- The non-life insurance system in Japan commenced in the latter half of the 19th century. However, though the necessity for earthquake insurance was proclaimed and considered every time an earthquake disaster occurred, there was great difficulty in establishing such insurance as mentioned in the previous page.
- However, the following specific suggestions were made. Ultimately, none of them were realized due to financial problems etc.
- (1) Dr. Paul Myett's Government-operated insurance in 1878
- (2) The Commerce and Industry Agency's outline draft of an earthquake insurance system in 1934
- (3) Earthquake insurance by the Wartime Specific Non-life Insurance Law (implemented from April,1944 to December, 1945)
- (4) The Earthquake Insurance Bill after the Fukui Earthquake in 1949
- (5) Earthquake Insurance System study by the Insurance industry in 1952

History of Earthquake Insurance

3.After 1964

The Niigata Earthquake (M7.5) occurred on June 16, 1964, with a hypocenter off the shore of Niigata Prefecture. This earthquake disaster forced the deliberation on the Diet and a resolution was passed that the establishment of an earthquake insurance system should be swiftly investigated. In such a situation, Kakuei Tanaka, the Ministry of Finance at the time, convened a general meeting of the Insurance Council and consulted with them about the concrete measures in order to contribute to the stabilization of the livelihood of the nation at the time of earthquake disasters without notice.

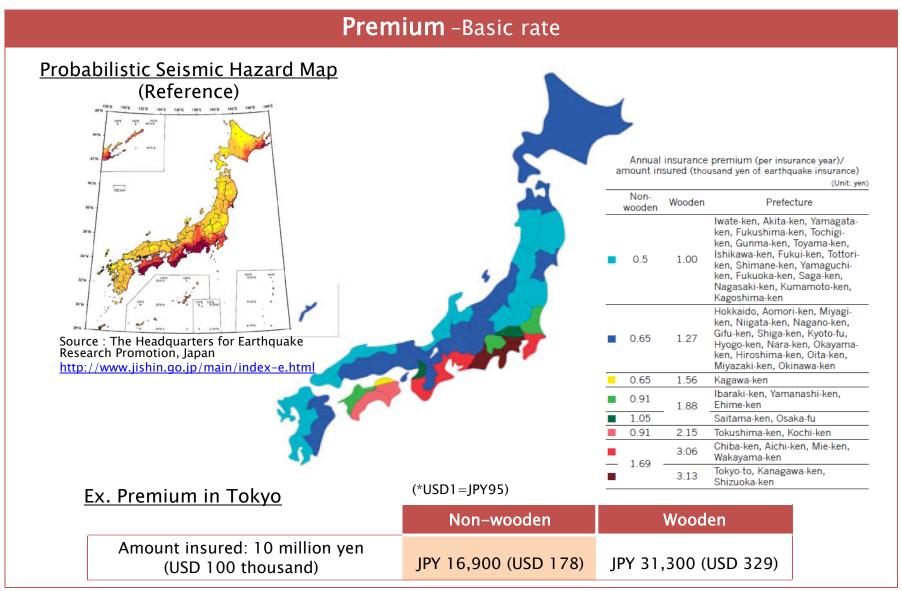
As result of the deliberations at the Insurance Council in 1965, the Earthquake Insurance System for residential buildings and household properties were finally established in 1966. In order to attempt the smooth operation and the stable management of the System, the Government has shared the insurance responsibility for its financial support.

Upon the implementation of the Earthquake Insurance System, the Government announced officially the Law concerning Earthquake Insurance, Enforcement Orders, and Regulations for Enforcing thereof and came into force in 1966. At the same time, Japan Earthquake Reinsurance was established by the said Law as a go-between for the Government and non-life insurance companies under the System. (See Attachment 1)

Earthquake Insurance System (updated)

Interest	Residential Buildings and/or Household property		
Scope of Cover	Fire, Destruction, Burial or Flood resulting from Earthquake, Volcanic eruption and Tsunami		
Underwriting	 Can be purchased in addition to fire policy. Non-compulsory for homeowners/Compulsory for insurers. 		
Amount Insured	 30%~50% of the insured amount of the main fire insurance policy. Limited to a maximum of JPY 50mil. (US\$ 0.53mil.) for a building and JPY 10mil. (US\$ 0.1mil.) for household property. (*USD1=JPY95) 		
Payment of Insurance claims	Degree of loss	Amount of insurance claim paid	
	Total loss	100% of amount insured	
	Half loss	50% of amount insured	
	Partial loss	5% of amount insured	
Aggregate limit of Indemnity	 JPY 5.5 trillion (US\$ 58 billion) per any one occurrence. (*USD1=JPY95) Determined on the assumption of the recurrence of the Great Kanto Earthquake (1923). If exceeded, claims payable shall be reduced pro rata by the proportion of JPY 5.5 trillion to the total amount of claims. 		

Earthquake Insurance System (updated)



Summary of The Great East Japan Earthquake and tsunami

A masive earthquake of magnitude of 9.0 occurred at 14:46 JST on Friday 11 March, off the Pacific coast of the northeastern part of the Japanese main land (Tohoku Region), causing devastating damages.

Observed Tsunami was 9.3m or higher at Soma (Fukushima Pref.), 8.5m or higher at Miyako (Iwate Pref.), etc

The Japan Meteorological Agency officially named this earthquake "The 2011 off the Pacific coast of Tohoku Earthquake (called as the Great East Japan Earthquake)."

Data:

Hypocenter

•Sanriku-oki N38.1. E142.9 (130km ESE off Oshika Peninsula)

Depth

• 24km (interim value)

Main shock

• Magnitude: 9.0

Aftershocks (As of Aug. 31st)

- Magnitude 7 or greater : 6 times
- Magnitude 6 or greater : 93 times
- Magnitude 5 or greater : 559 times

Casualties (As of August 24th)

- Dead : over 15,700
- Missing : over 4,500
- Injured : over 5,700

Evacuees

• Over 124,000

Macro economic damage

(As of June 24th)

• 16~25 trillion JPY



: The General Insurance Association of Japan (GIA) and member companies

1. Measurements for prompt payments of insurance claims

The GIAJ works as an organization responsible for industry wide dealing with earthquake insurance claims by concerted action and is exempted from the Antimonopoly Act on the basis of Insurance Business Law and governmental approval.

- (1) Preparation at ordinary times
 - Development of an industry wide master plan to deal with earthquake insurance claims
 - Industry wide exercise and training under the master plan
- (2) Response since the disasters occurred
 - Under the master plan, the GIAJ established Earthquake Insurance Central Command, which is directed by the GIAJ chairman, and Earthquake Insurance Local Headquarters in Sendai.
 - Insurers have dealt with insurance claims in an appropriate and smooth manner under the direction of the Central Command.

: The General Insurance Association of Japan (GIA) and member companies

- (3) Specific measures
 - Producing and sharing lists of all the companies' contracts by region- Simplifying claim procedures
 - Clarifying "total loss areas" by aerial and satellite photography

2. Thorough payment to all beneficiaries

Assists in establishing communication between the policyholders and insurers responding to the situation of the affected people

- (1) The GIAJ invites and responds to inquiries about which insurer policyholders have a contract with, for example, in cases where the insurance policy was lost, or inquiries are made by others than policyholders including their relatives.
- (2) Visits evacuation centers to deliver information and consulting services
- (3) Encourages affected beneficiaries to make insurance claims, by actively providing information on the policy and advice to policyholders

: The General Insurance Association of Japan (GIA) and member companies

3. Assistance to consumers (policyholders)

- (1) Responds to inquiries about insurance contracts other than earthquake insurance (providing information on return of premiums in case of loss of interest, identifies which company policyholders have a contract with, etc.)
- (2) Provides a grace period for policy renewal and premium payment
- (3) Requests emergency treatment by the government in order to promote prompt payment

4. Other assistance

- (1) Donated 1 billion yen to the Japanese Red Cross Society
- (2) Provides relief supplies through NPOs

: Japan Earthquake Reinsurance (JER)

JER established emergency headquarters immediately after the earthquake and had been making comprehensive efforts to respond to the situation.

(1) The liquidity of assets

- Our most important role is to pay a reinsurance claim to insurer promptly and adequately in the event of a major earthquake.
- Thus, we always carefully manage and operate our assets, with a focus on liquidity and safety.
- The risk management division is engaged in monitoring and controlling risks of all kinds, independently of transactions execution division
- Based on our emergency response manual, we started to liquidate the necessary assets for the estimated payments to enable the early payment of reinsurance claim from the following working day
- Regarding our liquidation, everything went as arranged

: Japan Earthquake Reinsurance (JER)

(2) Payment on estimation basis

- Insurance claims by the Great Hanshin-Awaji earthquake (M 7.3) in 1995 amounted to JPY 78.3 billion (See Attachment 2)
- Although the Great Hanshin-Awaji earthquake was the most devastating and the largest earthquake in Japanese recorded history, it took about 2 months to pay over 90 % of the said amount
- However, JER and the Government originated the new scheme about the payment on estimate basis in 2001 against more bigger earthquake hereafter
- For the Great East Japan Earthquake, a total of four series of payment based on estimations were eventually made starting on April 20 to the sum of JPY 970 billion, the last one made on May 25
- The above is the first attempt where insurance claims were paid under this scheme
- By comparison, we already paid over JPY 1.1 trillion as of September 28, 2011 (See Attachment 3)

Future Challenges

1. Revision of the limit of total payment

- (1) The current limit of total payment due to a single earthquake, volcanic eruption or tsunami is 5.5 trillion JPY.
- (2) The above limit is determined so that there should be no obstacle to payment of insurance claim even in case a huge earthquake of the Great Kanto Earthquake (1923) class should occur
- (3) According to the studies and researches available, it is a highly probable that a massive earthquake or consecutive earthquakes could occur
- (4) In 2005, the Headquarters for Earthquake Research Promotion of the Government released "A Probabilistic Seismic Hazard Map", which is annually reviewed. According to the latest version of the Map, a earthquake with a magnitude of about 7 in the South Kanto, the Tokai Earthquake, the Tonankai Earthquake and the Nankai Earthquake could occur within the next 30 years (See Attachment 4)
- (5) Under this circumstances, the limit of total payment needs the review.

Future Challenges

- Revision of the liability sharing between the Government and non-life insurance companies
 - (1) Insurance claims amounted to over JPY 1.1 trillion as of September 14, 2011 paid to cover the Great East Japan Earthquake
 - (2) Accordingly, a rough estimate of risk reserves by insurance companies was reduced to approximately JPY 7 billion.
 - (3) In reply to the request from insurance companies, the Government agreed to revise the liability sharing of reinsurance scheme for 2011 with effect from May 2, 2011 (See attachment 5)
 - (4) However, the gap between risk reserve and liability in insurance company sector still remains approximately JPY 3 billion
 - (5) In order to reduce the financial burden of insurance company sector, the liability sharing needs the review

Future Challenges

3. Revision of the coverage

The coverage of Earthquake Insurance System established in 1966 was narrow and limited due to the uniqueness of the seismic risk. However, owing to changes in the social and economic circumstances afterwards, along with the experiences from several great earthquake disasters, the earthquake insurance systems have been revised many times. Consequently, amount insured, the limit of amount to be paid, premium rate and the limit of total payment etc have been broadly improved.

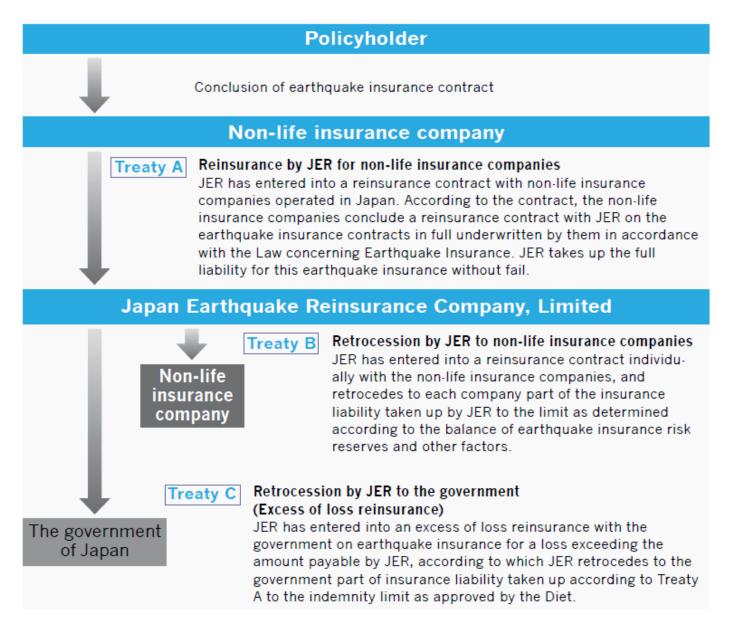
However, various needs are revealed through the miserable experience of this Great East Japan Earthquake. Examples are:

- an increase of the limit of amount insured
- an increase of the amount of insurance claim paid in case of Partial Loss
- a revision of the premium rate structure : the location or the construction (wooden / non-wooden)
- an introduction of more attractive discount for earthquake-resistant construction

Thank you for your attention.

Thank you for your support extended to Japan.

Attachment 1: Structure of Earthquake Reinsurance



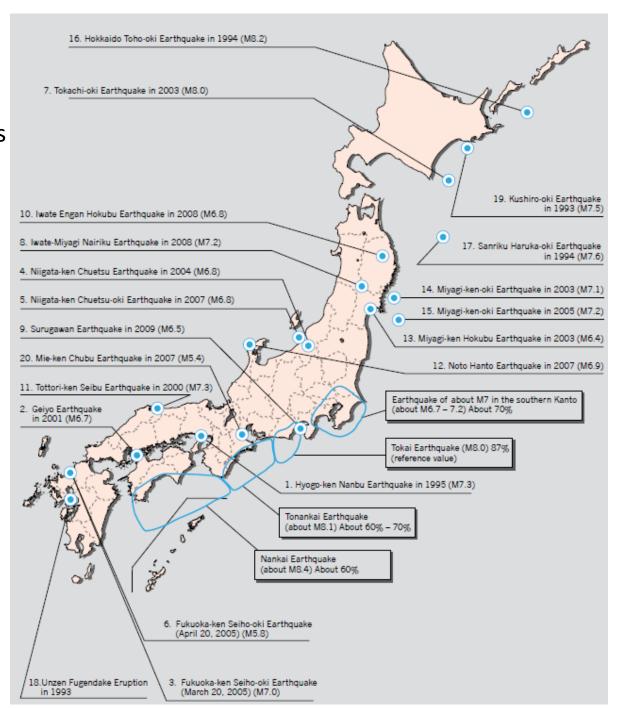
Attachment 2: Top 20 earthquakes as to reinsurance claims paid (as of March 31, 2011)

Earthquake	Date of occurrence	MagunItude	
1. Hyogo-ken Nanbu	January 17, 1995	7.3	65,427 78,346
2. Geiyo	March 24, 2001	6.7	24,450 16,940
3. Fukuoka-ken Seiho-oki	March 20, 2005	7.0	21,998 16,921
4. Niigata-ken Chuetsu	October 23, 2004	6.8	12,602 14,895
5. Niigata-ken Chuetsu-oki	July 16, 2007	6.8	7,846 8,238
6. Fukuoka-ken Seiho-oki	April 20, 2005	5.8	11,330 6,423
7. Tokachi-oki	September 26, 2003	8.0	10,548 5,988
8. lwate-Miyagi Nairiku	June 14, 2008	7.2	8,151 5,494
9. Suruga-wan	August 11, 2009	6.5	8,994 4,868
10. Iwate Engan Hokubu	July 24, 2008	6.8	7,738 No. of policies 3,963 Reinsurance claims
11. Tottori-ken Seibu	October 6, 2000	7.3	4,078 paid (million yen) 2,868
12. Noto Hanto	March 25, 2007	6.9	3,302 2,728
13. Miyagi-ken Hokubu	July 26, 2003	6.4	2,543 2,172
14. Miyagi-ken-oki	May 26, 2003	7.1	2,970 1,918
15. Miyagi-ken-oki	August 16, 2005	7.2	2,793 1,551
16. Hokkaido Toho-oki	October 4, 1994	8.2	4,103 1,333
17. Sanriku Haruka-oki	December 28, 1994	7.6	4,172 1,237
18. Unzen Fugendake Eruption	April 28, 1993	-	216 1,134
19. Kushiro-oki	January 15, 1993	7.5	3,627 989
20. Mie-ken Chubu	April 15, 2007	5.4	1,563 914

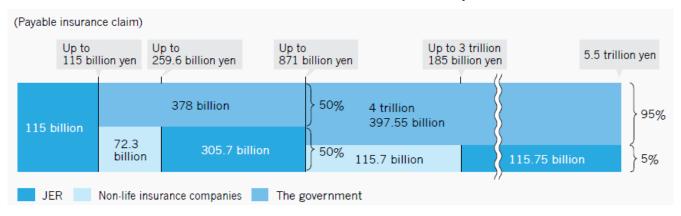
Attachment 3: Key figures related to insurance claims due to the great East Japan Earthquake (as of September 28, 2011)

Reg	gion	Number of inquiries	Number of settled cases	Number of claim payments	Total amount of claims paid (in thousands of yen)
Hokk	aido	1,163	1,098	643	695,805
Tohoku	Aomori	7,951	7,757	6,683	4,498,592
	lwate	29,284	28,784	25,501	56,327,240
	Miyagi	270,608	266,646	248,891	539,047,747
	Akita	1,623	1,499	1,236	734,107
	Yamagata	2,971	2,841	2,347	1,968,500
	Fukushima	80,287	78,622	72,965	148,707,356
	Subtotal	392,724	386,149	357,623	751,283,543
	Ibaraki	111,027	109,480	99,447	146,220,097
	Tochigi	41,203	40,395	34,382	39,978,462
	Gunma	9,252	9,086	7,651	6,517,722
	Saitama	39,277	38,166	29,394	23,386,059
Kanto,	Chiba	86,861	84,571	71,652	96,394,107
Koshinetsu,	Tokyo	97,971	94,262	72,603	71,552,724
and	Kanagawa	21,343	20,559	14,979	13,018,468
Shizuoka	Niigata	1,689	1,629	1,212	918,800
	Yamanashi	1,995	1,895	1,538	1,127,063
	Nagano	314	301	210	253,134
	Shizuoka	2,784	2,653	2,105	1,552,524
	Subtotal	413,716	402,997	335,173	400,919,161
Otherpre	efectures	679	628	268	270,266
То	tal	808,282	790,872	693,707	1,153,168,774

Attachment 4:
The past top 20
earthquakes and
4 massive earthquakes
anticipated by
the Headquarters for
Earthquake Research
Promotion of
the Government



Attachment 5: Revision of Reinsurance Scheme with effect from May 2, 2011



LIABILITY LIMIT

JER	536.45 billion yen	
Non-life insurance companies	188.00 billion yen	
The government	4,775.55 billion yen	
Total (limit amount of payable insurance claims)	5.50 trillion yen	

